## A BILL FOR AN ACT

To further amend title 54 of the Code of the Federated States of Micronesia by enacting a new chapter 7 thereof to establish an Independent Revenue and Tax Administration within the FSM National Government, and by repealing chapter 8 of title 54 of the Code of the Federated States of Micronesia in its entirety, by abolishing the Customs and Tax Division within the FSM Department of Finance and Administration and delineating its functions and responsibilities, and for other purposes.

BE IT ENACTED BY THE CONGRESS OF THE FEDERATED STATES OF MICRONESIA:

- 1 Section 1. Purpose & Findings. Congress finds that one of
- 2 the underlying assumptions of the amended Compact of Free
- 3 Association, as evidenced by the scheduled annual reductions in
- 4 Compact Financial Assistance to the FSM and acknowledged by the  $3^{\rm rd}$
- 5 FSM Economic Summit which adopted a "high growth scenario" policy
- 6 for the FSM, is that the FSM must undertake every effort to expand
- 7 its economy, build up its revenue bases and continuously improve
- 8 its tax laws and revenue collection to offset such scheduled
- 9 reductions in Compact financial assistance; and further finds that
- 10 the current tax administration has been ineffective in collecting
- 11 the Nation's taxes as evidenced by the current report of \$10
- 12 million in delinquent taxes in the State of Kosrae alone; now
- 13 therefore, Congress believes a revision of the nation's existing
- 14 tax administration structure with the necessary expert staff and a
- 15 degree of independence for the agency to collect the nation's
- 16 revenue without undue interference by bureaucratic interests, is
- 17 the proper course of action in light of the new realities and
- 18 challenges during and beyond the 20 year period of the Amended

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1 Compact.
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- 2 Section 2. Title 54 of the Code of the Federated States of
- 3 Micronesia is hereby amended by enacting a new chapter 7 entitled,
- 4 "Independent Tax and Revenue Administration".
- 5 Section 3. Title 54 of the Code of the Federated States of
- 6 Micronesia is hereby amended by enacting a new section 701 of the
- 7 new chapter 7 to read as follows:
- 8 "Section 701. Establishment. The Independent Tax and
- 9 Revenue Administration is hereby created and established
- 10 <u>under the law of the Federated States of Micronesia as</u>
- 11 <u>an independent agency separate from the Department of</u>
- 12 <u>Finance and Administration of the National Government."</u>
- 13 Section 4. Title 54 of the Code of the Federated States of
- 14 Micronesia is hereby amended by enacting a new section 702 of the
- 15 new chapter 7 to read as follows.
- 16 <u>"Section 702. Functions. The Administration shall be</u>
- 17 <u>responsible for the administration and enforcement of</u>
- 18 <u>all the tax laws of the Federated States of Micronesia</u>,
- for the collection of all revenues deriving therefrom,
- for the continuous analysis and recommendations for
- 21 <u>improvement of the National Government tax laws and for</u>
- the promulgation and improvement of all necessary
- regulations thereunder."
- Section 5. Title 54 of the Code of the Federated States of
- 25 Micronesia is hereby amended by enacting a new section 703 of the
- 26 new chapter 7 to read as follows:

1	"Section 703. Organization. The Administration will be					
2	divided into two divisions:					
3	(1) a tax and revenue division which is responsible					
4	for the assessment and collection of taxes; and					
5	(2) a legal collection division which carries out all					
6	legal collections of delinquent taxes."					
7	Section 6. Title 54 of the Code of the Federated States of					
8	Micronesia is hereby amended by enacting a new section 704 of the					
9	new chapter 7 to read as follows:					
10	"Section 704. Staffing.					
11	(1) All current permanent employees of the current FSM					
12	Customs and Tax Administration are to be transitioned					
13	into the new Administration.					
14	(2) The Head of the new Administration will be a					
15	certified public tax accountant, who will also head the					
16	division of tax and revenue;					
17	(3) The head of the collection division will be a tax					
18	attorney, who has graduated from an accredited law school					
19	where he or she received not less than 15 credit hours in					
20	tax law courses, has worked as a tax attorney for not					
21	less than two (2) years, not earlier than five (5) years					
22	before joining the Administration, is in good standing					
23	with a bar association before joining the FSM Bar, and					
24	must become a member of the FSM Bar not later than two					
25	years after joining the Administration.					
26	(4) The FSM Public Auditor shall hire the certified					

1	public accountant and the tax attorney, and their				
2	credentials shall be reviewed by the Secretary of Finance				
3	before formal employment.				
4	(5) The certified public accountant and the tax				
5	attorney shall each serve for a term of not more than				
6	five (5) years for the Administration and shall serve				
7	during good behavior and their respective tenures may be				
8	extended for a second five-year term.				
9	(6) The certified public accountant and tax attorney				
L 0	may be removed for cause on recommendation of the				
L1	Secretary of Justice to the FSM President, who makes the				
L2	removal decision."				
L3	Section 7. Title 54 of the Code of the Federated States of				
L 4	Micronesia is hereby amended by enacting a new section 705 of the				
L 5	new chapter 7 to read as follows:				
L 6	"Section 705. Operations Budget of the Administration.				
L 7	The annual operations budget for the Administration will				
L 8	not exceed one-half percent (0.5%) of actual local				
L 9	revenue collected during the preceding fiscal year."				
20	Section 8. Title 54 of the Code of the Federated States of				
21	Micronesia is hereby amended by enacting a new section 706 of the				
22	new chapter 7 to read as follows:				
23	"Section 706. Legal Collection of Delinquent Taxes.				
24	(1) Any legal collection action of delinquent taxes by				
25	the Administration shall be commenced in the FSM Supreme				
26	Court Trial Division as a civil matter				

1	(2) No collection action will be instituted without a					
2	three-month good faith negotiation period between the					
3	Administration and the tax payer.					
4	(3) Actions in bad faith or violation of a settlement					
5	warrant collection actions within a month.					
6	(4) Collection actions may include any and all					
7	statutory and common law remedies, including but not					
8	limited to garnishment, attachments, foreclosures,					
9	receivership, involuntary bankruptcy, accounting, or					
L 0	enforcement of liens."					
L1	Section 9. Title 54 of the Code of the Federated States of					
L2	Micronesia is hereby amended by enacting a new section 707 of the					
L3	new chapter 7 to read as follows:					
L 4	"Section 707. Repeal of Other Laws. All existing laws					
L 5	providing for existence of any tax collection agency					
L 6	within the FSM National Government, including chapter 8					
L7	of title 54 of the FSM Code, insofar as it relates to					
L 8	the Customs and Tax Administration Division within the					
L 9	FSM Department of Finance and Administration, are hereby					
20	repealed."					
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22	Section 10. This act shall become law upon approval of the					
23	President of Federated States of Micronesia or upon its becoming					
24	law without such approval.					
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2.6	Date: 9/2/04 Introduced by: /s/ Sabino S. Asor					

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